

## Message Text

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TO AMEMBASSY BUDAPEST NIACT IMMEDIATE

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EXDIS TODEP 104

E.O. 11652: GDS

TAGS: PFOR, OVIP (INGERSOLL, ROBERT S.)

SUBJECT: SPECIAL SUMMARY NUMBER TWELVE FOR THE DEPUTY  
SECRETARY: TELEGRAPHIC SUMMARY

1. USSR: GROMYKO WILL WANT PROGRESS ON KEY ISSUES

EMBASSY MOSCOW COMMENTS THAT GROMYKO WILL BE LOOKING FOR  
SIGNS OF REAL PROGRESS IN A NUMBER OF HIGH PRIORITY AREAS  
DURING HIS US TRIP. THE TOP ITEMS ON HIS AGENDA ARE:

--SALT: A GOOD PROSPECT FOR A SALT II AGREEMENT HAS  
BECOME "ALMOST A SINE QUA NON FOR PROGRESS IN ALL  
AREAS."

--MIDDLE EAST: THE SOVIETS ARE MOST UNHAPPY WITH THEIR  
EXCLUSION FROM THE NEGOTIATIONS; GROMYKO WILL FOCUS ON  
THE ROLE OF US TECHNICIANS IN THE SINAI AND WILL IN-  
SIST THAT THE SOVIETS BE INCLUDED IN FUTURE TALKS IN-  
CLUDING,PERHAPS, THE GOLAN ROUND.

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--GRAIN/OIL: GROMYKO WILL PROBABLY NOT WANT TO GET  
INVOLVED IN THE DETAILS, BUT WE SHOULD TAKE THE  
OPPORTUNITY TO REINFORCE THE POSITIONS EXPRESSED BY  
UNDER SECRETARY ROBINSON IN MOSCOW.

IF DEMONSTRABLE PROGRESS ON THESE ISSUES IS NOT IN THE CARDS, THE SOVIETS ARE LIKELY TO BECOME INCREASINGLY DEFENSIVE IN THE COMING MONTHS, ESPECIALLY SINCE THEY HAVE EXPERIENCED 'COLD DOUCES' RECENTLY IN SEVERAL AREAS THAT LOOKED ROSY LAST SPRING: SALT, CSCE, THE MIDDLE EAST, ASIA, PORTUGAL, AND INTERNATIONAL ECONOMICS. SINCE A GENERAL SLOWDOWN OF DETENTE IS CONCEIVABLE, THE MEETINGS WITH GROMYKO ARE POSSIBLY THE MOST IMPORTANT SINCE VLADIVOSTOK.

## 2. PORTUGAL

### A. SOARES' VIEWS ON CABINET NEGOTIATIONS

AMBASSADOR CARLUCCI REPORTS THE HIGHLIGHTS OF A CONVERSATION WITH SOCIALIST LEADER SOARES CONCERNING THE FORMATION OF THE SIXTH PROVISIONAL GOVERNMENT.

--THE PCP, THE PSP, AND THE PPD HAVE AGREED ON A PROGRAM BASED ON THE SOCIALIST PLATFORM, BUT THE COMMUNISTS ARE CONTINUALLY OBSTRUCTING THE DISTRIBUTION OF PORTFOLIOS--THEY HAVE REJECTED THE TRANSPORTATION AND LABOR SLOTS, PROBABLY BECAUSE OF THE NEED FOR TOUGH ACTION IN THESE AREAS.

--SOARES DOES NOT EXPECT THE ANNOUNCEMENT OF A GOVERNMENT FOR SEVERAL DAYS.

--COSTA GOMES HAS SO FAR EITHER TEMPORIZED OR SIDED WITH THE COMMUNISTS, WHILE AZEVEDO IS PROVIDING STRONGER LEADERSHIP THAN THE SOCIALISTS HAD EXPECTED.

IT WOULD BE UNDESIRABLE, SOARES BELIEVES, TO TRY TO EXCLUDE THE COMMUNISTS AT THIS POINT SINCE THE MILITARY STILL CANNOT DEAL WITH THEIR POTENTIAL FOR VIOLENCE IF

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LEFT OUT, BUT:

--THE SOCIALISTS WILL NOT ALLOW THE COMMUNISTS TO GET MORE THAN ONE OR TWO MINISTRIES, AND THESE WILL NOT BE KEY.

--A GOVERNMENT WILL EMERGE THAT THE WEST CAN AND SHOULD SUPPORT, BUT TO MERIT LARGE-SCALE AID IT WILL HAVE TO PROVE THAT IT CAN MAKE THE HARD DECISIONS.

AMBASSADOR'S COMMENT: IF THE COMMUNISTS DO NOT GET ANY KEY MINISTRIES, THEIR SUPPORT OF AZEVEDO'S GOVERNMENT IS LIKELY TO BE LIMITED AND DESIGNED PRINCIPALLY TO AVOID THE BREAK WITH THE AFM THAT A REFUSAL TO PARTICI-

PATE MIGHT ENTAIL.  
(SEE ITEM 1 OF THE INTELLIGENCE SUMMARY)

B. REFUGEES--AN EXPLOSIVE FORCE IN THE NORTH

AMCONSUL OPORTO REPORTS THAT THE PROBLEMS OF RESETTLING ANGOLAN RETURNEES IS THE MOST EXPLOITABLE AND EXPLOSIVE ISSUE AT PRESENT IN THE NORTH. UPWARDS OF 30,000 ARRIVALS HAVE EXHAUSTED LOCAL RESOURCES AND THE MAIN BULK OF REFUGEES IS YET TO COME. THEY ARE ANTI-COMMUNIST AND POTENTIALLY VIOLENT.

3. ETHIOPIA: TIME TO RECONSIDER ALTERNATIVES TO KAGNEW?

IN THE WAKE OF THE SEPTEMBER 13 ATTACK BY ERITREAN REBELS ON THE KAGNEW TRANSMITTER SITE, EMBASSY ADDIS ABABA CONCLUDES THAT IT IS TIME TO RETHINK OUR POSITION IN ASMARA.

--IN CONTRAST TO EARLIER KAGNEW-RELATED INCIDENTS, IT IS CLEAR THAT BOTH THE STATION AND ITS PERSONNEL WERE SPECIFICALLY TARGETED.

--MASSIVE PROTECTION OF THE SITE BY ETHIOPIAN TROOPS IS THE ONLY WAY TO GUARANTEE ADEQUATE SECURITY BUT RISKS IDENTIFYING KAGNEW WITH THE EPMG IN REBEL EYES, WHICH INCREASES THE CHANCES THAT ALL AMERICANS IN ASMARA WILL BECOME GUERRILLA TARGETS.

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4. ISRAELI RESPONSE TO THE AGREEMENT REMAINS POSITIVE

EMBASSY TEL AVIV REPORTS THAT THE LARGELY POSITIVE ACCEPTANCE OF THE INTERIM AGREEMENT HAS BEEN AIDED BY:

--THE OVERWHELMING KNESSET VOTE OF APPROVAL;

--LEAKS OF INFORMATION SHOWING US COMMITMENTS THAT IMPRESS EVEN SKEPTICAL ISRAELIS; AND

--THE STRENGTH OF ARAB CRITICISM OF EGYPT'S CONCESSIONS.

SUSPICIONS THAT THE AGREEMENT CONTAINS SPECIFIC LINKAGE TO SYRIAN NEGOTIATIONS HAVE LESSENED. THERE IS, HOWEVER, A WIDESPREAD FEAR THAT AMERICAN COMMITMENTS WILL PROVE SUFFICIENTLY UNPOPULAR IN THE UNITED STATES TO DAMAGE BILATERAL RELATIONS.

--RABIN IS THE PRINCIPAL BENEFICIARY OF THE ACCORD'S FAVORABLE RECEPTION.

--PERES, BECAUSE OF HIS HARD LINE ON NEGOTIATIONS WITH EGYPT, HAS SUFFERED.

--THE ISSUE WHICH COULD PUT RABIN'S POSITION IN DOUBT IS THAT OF SYRIAN NEGOTIATIONS--HE HAS BEEN MORE CAUTIOUS ON THE SUBJECT THAN PERES.

IF THE SYRIAN ISSUE OR OTHER EVENTS SHOULD CAUSE RABIN TO STUMBLE, PERES HAS CLEARLY PUT HIMSELF IN A POSITION TO CAPITALIZE ON EVENTS.

5. SYRIAN SA'IQA DEMANDS TERRORISTS' RELEASE

EMBASSY BEIRUT REPORTS THAT IN A STATEMENT ISSUED IN BEIRUT THE SYRIAN-SPONSORED FEDAYEEN ORGANIZATION SA-IQA DEMANDED THE RELEASE OF THE FOUR TERRORISTS ARRESTED IN THE NETHERLANDS SEPTEMBER 5.

--SA'IQA PROCLAIMS THAT THE FOUR WERE ENGAGED IN A "LEGITIMATE POLITICAL TASK" AND THREATENS RETALIATION

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IF THEY ARE NOT RELEASED.

EMBASSY COMMENT: THERE IS NO INDICATION OF SYRIAN FOREKNOWLEDGE OR APPROVAL OF THE TERRORISTS' PLAN. MORE-OVER, AN OPERATION OF THIS KIND IS POTENTIALLY EMBARRAS-SING TO ARAFAT AS IT RUNS COUNTER TO THE RECENT PLO "MOD-ERATE" CONCENTRATION ON OPERATIONS WITHIN ISRAELI-HELD TERRITORY.

6. MRS. PERON GOES?

IN A CEREMONY THAT EMBASSY BUENOS AIRES SAYS HAD " ALL THE GRACE AND WARMTH OF A SHOTGUN WEDDING IN KENTUCKY," PRESIDENT PERON HANDED EXECUTIVE AUTHORITY OVER TO SENA-TOR ITALO LUDER SEPTEMBER 13. SHE WILL BE DEPARTING ON "SICK LEAVE," PERHAPS FOR MUCH LONGER THAN THE ANNOUNCED 40 DAYS.

PRESIDENT LOPEZ ACCUSES US OF CORRUPTING COLOMBIANS

7. PRESIDENT LOPEZ ACCUSES US OF CORRUPTING COLOMBIANS

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PRESIDENT LOPEZ HAS ISSUED A STRONGLY WORDED STATEMENT COMPLAINING THAT AMERICAN FAILURE TO CONTROL ITS CRIMINAL ELEMENTS IS RESPONSIBLE FOR THE DRUG TRAFFIC IN COLOMBIA AND HAS CONTRIBUTED TO CORRUPTION IN THE COUNTRY. LOPEZ, WHO BEGINS A STATE VISIT TO THE US SEPTEMBER 24, DECLARED:

--HIS COUNTRY "IS CONFRONTED BY POWERFUL ORGANIZATIONS

WHICH COMMERCIALIZE THE PRODUCT IN THE UNITED STATES  
WHILE AT THE SAME TIME LINKING COLOMBIAN CRIMINALS  
TO THEIR ECONOMIC DOMINANCE AND OCCASIONALLY BRIBING  
PUBLIC OFFICIALS."

--IT IS NOT THE COLOMBIAN GOVERNMENT WHICH IS AT FAULT,  
BUT RATHER US "IMPOTENCE" IN KEEPING ITS CRIMINALS  
OUT OF COLOMBIA.

AMBASSADOR'S COMMENT: LOPEZ' INTEMPERATE OUTBURST WAS

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PROMPTED BY A SEPTEMBER 12 NEW YORK TIMES EDITORIAL  
ALLUDING TO CORRUPTION IN COLOMBIA. LOPEZ HAS BEEN  
KEYED UP OVER HIS CONTINUING CHARACTERIZATION AND ALSO  
OF INACCURATE TIMES PIECES, AND HIS ANGRY REMARKS SHOULD  
BE READ AGAINST THIS BACKGROUND.

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